

THE NEW AGRARIAN QUESTION  
WHAT ALTERNATIVES FOR THE THIRD WORLD PEASANT SOCIETIES ?

1. All societies before modern (capitalist) time were peasant societies and their production ruled by various specific systems and logics sharing nevertheless the fact that these were not those which rule capitalism (i.e. the maximisation of the return on capital in a market society).

Modern capitalist agriculture, represented by both rich family farming and/or by agribusiness corporations, is now looking forward to a massive attack on third world peasant production. The project did get the green light from WTO in its Doha session. Yet, the peasantry still occupies half of humankind. But its production is shared between two sectors enormously unequal in size with a clearly distinct economic and social character and levels of efficiency.

Capitalist agriculture governed by the principle of return on capital, which is localised almost exclusively in North America, in Europe, in the South cone of Latin America and in Australia, employs only a few tens of millions of farmers who are no longer “peasants”. But their productivity, which depends on mechanisation (of which they have monopoly worldwide) and the area of land possessed by each farmer, ranges between 10.000 and 20.000 quintals of equivalent cereals per worker annually.

On the other hand, peasant-farming systems still constitute the occupation of nearly half of humanity – i.e. three billion human beings. These farming systems are in turn shared between those who benefited from the green revolution (fertilisers, pesticides and selected seeds), but are nevertheless poorly mechanised, with production ranging between 100 and 500 quintals per farmer, and the other group still excluded from this revolution, whose production is estimated around 10 quintals per farmer.

The ratio of productivity of the most advanced segment of the world agriculture to the poorest, which was around 10 to 1 before 1940 is now approaching 2000 to 1 ! That means that productivity has progressed much more unequally in the area of agricultural-food production than in any other area. Simultaneously this evolution has led to the reducing of relative prices of food products (in relation to other industrial and service products) to one fifth of what they were fifty years ago.

2. The new agrarian question is the result of that unequal development.

Indeed modernisation had always combined constructive dimensions (accumulation of capital and progress of productivities) with destructive aspects (reducing labour to the statute of a commodity sold on the market, often destroying the natural ecological basis needed for the reproduction of life and production, polarising wealth on a global level). Modernisation had always simultaneously “integrated” those for whom employment was created by the very expansion of markets, and “excluded” those who, having lost their positions in the previous systems were not integrated in the new labour force. But, in its ascending phase, capitalist global expansion did integrate along with its excluding processes. But now, with respect to the area of Third World peasant societies, it would be massively excluding, including only insignificant minorities.

The question raised here is precisely whether this trend continues and will continue to operate with respect to the three billion human beings still producing and living in the frame of peasant societies, in Asia, Africa and Latin America.

Indeed, what would happen as of now, should “agriculture and food production” be treated as any other form of production submitted to the rules of competition in an open-deregulated market as it has been decided in principle at the last WTO conference (Doha, November 2001) ?

Would such principles foster the accelerating of production ?

Indeed one can imagine some twenty million new additional modern farmers, producing whatever the three billion present peasants can offer on the market beyond they ensuring their own (poor) self-subsistence. The conditions for the success of such an alternative would necessitate the transfer of important pieces of good land to the new agriculturalists (and these lands have to be taken out of the hands of present peasant societies), access to capital markets (to buy equipments) and access to the consumers markets. Such agriculturalists would indeed “compete” successfully with the billions of present peasants. But what would happen to those?

Under the circumstances, admitting the general principle of competition for agricultural products and foodstuffs, as imposed by WTO, means accepting that billions of “non-competitive” producers be eliminated within the short historic time of a few decades. What will become of these billions of humans beings, the majority of whom are already poor among the poor, but who feed themselves with great difficulty, and worse still, what will be the plight of the one third of this population (since three-quarters of the underfed population of the world are rural dwellers) ? In fifty years’ time, no relatively competitive industrial development, even in the fanciful hypothesis of a continued growth of 7 % annually for three-quarters of humanity, could absorb even one-third of this reserve.

The major argument presented to legitimate the WTO-competition doctrine alternative is that such development did happen in XIXth century Europe and finally produced a modern-wealthy urban-industrial-post industrial society as well as a modern agriculture able to feed the nation and even to export. Why should not this pattern be repeated in the contemporary Third World countries, in particular for the emerging nations ?

The argument fails to consider two major factors which make the reproduction of the pattern almost impossible now in third world countries.

The first is that the European model developed throughout a century and a half along with industrial technologies which were intensive labour using. Modern technologies are far less. And therefore if the new comers of the third world have to be competitive on global markets for their industrial exports they have to adopt them.

The second is that Europe benefited during that long transition from the possibility of massive out migration of their “surplus” population to the Americas.

That argument – i.e. that capitalism has indeed “solved” the agrarian question in its developed centers – has always been admitted by large sections of the left, including within historical Marxism, as testified by the famous book of Kautsky – “the agrarian question” – written before world war I. Leninism itself inherited that view and on its basis undertook a modernisation through the Stalinist collectivisation, with doubtful results. What was always overlooked was that capitalism while it solved the question in its centers did it through generating a gigantic agrarian question in the peripheries, which it cannot solve but through the genocide of half of humankind. Within historical Marxism only Maoism did understand the size of the challenge. Therefore those who charge Maoism with its so called “peasant deviation” show by this very criticism that they do not have the analytical capacity for an understanding of what is actually existing imperialist capitalism, that they reduce to an abstract discourse on capitalism in general.

3. Modernisation through market liberalisation as suggested by WTO and its supporters finally aligns side by side, without even necessarily combining two components : (i) the production of food on a global scale by modern competitive agriculturalists mostly based in the North but also possibly in the future in some pockets of the South ; (ii) the marginalisation – exclusion – and further impoverishment of the majority of the three billion peasants of present third world and finally their seclusion in some kinds of “reserves”. It therefore combines (i) a pro-modernisation- efficiency dominant discourse and (ii) an ecological cultural reserve set of policies making possible for the victims to “survive”. These two components might therefore complement one another rather than “conflict”.

Can we imagine other alternatives and have them widely debated. In that frame it is implied that peasant agriculture should be maintained throughout the visible future of the XXIth Century but simultaneously engaged in a process of continuous technological/social change and progress. At a rate which would allow a progressive transfer to non rural – non agricultural employment.

Such a strategic set of targets involves complex policy mixes at national, regional and global levels :

- (i) At the national levels it implies macro-policies protecting peasant food production from the unequal competition of modernised agriculturalists – agro-business local and international. With a view to guaranteeing acceptable internal food prices eventually disconnected from the so called international market prices (in fact also markets biased by subsidies of the wealthy North-USA/Canada/Europe).

Such policy targets also question the patterns of industrial – urban developments, which should be less based on export oriented priorities, themselves taking advantage of low wages (implying in their turn low prices for food), and be more attentive to a socially balanced internal market expansion.

Simultaneously such a choice of principle facilitates integrating in the overall scheme patterns of policies ensuring national food security, an indispensable condition for a country to be an active member of the global community, enjoying the indispensable margin of autonomy and negotiating capacity.

- (ii) At regional and global levels it implies international agreements and policies moving away from the doctrinaire liberal principles ruling WTO, imaginative and specific to different areas, since it has to take into consideration specific issues and concrete historical and social conditions.